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July 6, 2015

Mr. Alfred Gobeille, Chair Green Mountain Care Board 89 Main Street, Third Floor, City Center Montpelier, Vermont 05620

Re: Solvency Impact of 2016 VT Exchange Rate Filing (SERFF # MVPH-130053210) of MVP Health Plan, Inc.

Dear Mr. Gobeille:

This letter is to fulfill the Department of Financial Regulation's ("DFR") responsibility under 8 V.S.A. § 4062(a)(2)(B) regarding MVP Health Plan, Inc. ("MVPHP") and its recent 2016 VT Exchange Rate Filing. Under 8 V.S.A. § 4062, DFR must provide to the Green Mountain Care Board ("GMCB") an analysis and opinion on the impact of the filing as proposed on the solvency of MVPHP. MVPHP is one of two insurers operating in Vermont that are members of the MVP Health Care, Inc. holding company system ("MVP Holding Company"). The solvency of MVPHP as an entity and how a particular filing or rate may affect that solvency are two separate questions. This letter first analyzes and provides DFR's opinion on the solvency of MVPHP, and considers the combined financial results of all insurers in MVP Holding Company. It then provides DFR's opinion and recommendation on the impact the filing could have on the solvency of MVPHP.

# **Summary of Opinion**

DFR is of the opinion that the rate as proposed will have the impact of sustaining the current level of solvency of MVPHP and MVP Holding Company.

### **Background**

Vermont law requires DFR to protect consumers by supervising insurance companies in a manner that assures the solvency, liquidity, stability, and efficiency of all such companies. DFR has more specific responsibilities to ensure the solvency of companies based in Vermont, as it is the primary regulator for those companies. Similarly, every other state has primary responsibility to ensure the solvency of each company domiciled in its state. As a result, regulators in an insurer's domicile have many powerful tools at their disposal to monitor and ensure the solvency





of their domestic companies, and other states in which that insurer does business rely heavily on the domicile state regulators to perform that function.

Approximately 1,000 insurance companies have a license to do business in Vermont and are domiciled in other states. For each of these companies, DFR generally relies on the regulators in the state where the company is domiciled for solvency oversight. However, in addition to this reliance DFR requires foreign companies to meet certain solvency-based criteria to procure and maintain a license to do business in Vermont. DFR uses many tools to ensure foreign companies meet these criteria, including various analytic measures, review of financial statements, and communication with the regulators in a company's domicile state.

## **Analysis of Solvency**

DFR considers the solvency of insurers to be the most fundamental aspect of consumer protection. Whether an insurer is solvent is more complex than simply determining whether at any given moment the insurer has more assets than liabilities. Rather, it is an intricate analysis of many factors to discern how close or far away from insolvency the insurer is, and in what direction it will move in the future. As noted above, the primary responsibility for assessing the solvency of an insurer lies with the regulator in the insurer's domicile state. DFR supplements this home-state regulation by ensuring foreign companies meet certain solvency-based licensing criteria necessary to continue to operate in Vermont.

# **MVPHP Solvency Opinion**

DFR is not the primary regulator of MVPHP. DFR does require MVPHP to meet Vermont's foreign insurer licensing requirements. Currently, MVPHP meets these licensing requirements. Further, MVPHP's primary regulators in New York have not expressed any concerns to DFR about MVPHP's solvency. Finally, in 2014, all of MVP Holding Company's operations in Vermont accounted for approximately 5.0 percent of its total premiums earned. Thus, DFR has determined that MVPHP's Vermont operations pose little risk to its solvency, or to the solvency of MVP Holding Company. Nonetheless, adequacy of rates and contribution to surplus are necessary for all health insurers in order to maintain strength of capital that keeps pace with claims trends.

### **Impact of the Filing on Solvency**

The 2016 VT Exchange Rate Filing represents rates to be charged on a variety of products sold through Vermont Health Connect. Based on the entity-wide assessment above and contingent upon GMCB actuary's finding that the proposed rate is not inadequate, DFR's opinion is that the proposed rate will likely have the impact of sustaining MVPHP's current level of solvency.

Sincerely,

/s/ Cynthia Stuart

Cynthia Stuart Acting Commissioner, Department of Financial Regulation